
FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2014

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INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council City of Lakin, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Lakin, Kansas and its related municipal entity, the Lakin Housing Authority (collectively referred to as the Municipal Financial Reporting Entity), as of and for the year ended December 31, 2014, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by the Municipal Financial Reporting Entity to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Municipal Financial Reporting Entity as of December 31, 2014, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of the Municipal Financial Reporting Entity as of December 31, 2014, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note A.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures actual and budget, the individual fund schedules of regulatory basis receipts and expenditures, and the schedule of regulatory basis receipts and expenditures for the related municipal entity (Schedules 1, 2, and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

The 2013 column presented in the individual fund schedules of regulatory basis receipts and expenditures – actual and budget (Schedule 2 as listed in the table of contents) upon which we rendered an unmodified opinion dated April 17, 2014 is also presented for comparative analysis and is not a required part of the 2014 basic financial statement. The 2013 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration, at the following link http://da.ks.gov/ar/muniserv/. Such 2013 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2013 basic financial statement. The 2013 comparative information was subjected to the auditing procedures applied in the audit of the 2013 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2013 basic financial statement or to the 2013 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2013 comparative information is fairly stated in all material respects in relation to the 2013 basic financial statement as a whole, on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

For the Year Ended December 31, 2014

<u>Fund</u>	Beginning unencumbered cash balance		unencumbered		Prior y cance encumbr	led	Receipts		
General fund	\$	507,925	\$		\$	1,048,431			
Special purpose funds: Employee benefits Special street and highway Special parks and recreation Industrial levy Non-budgeted special purpose funds: Special equipment		49,367 9,800 5,063 16,558		- - -		162,949 56,836 1,351 1,004			
Capital improvement		64,057				80,667			
Total special purpose funds		162,049				302,807			
Business funds: Electric utility Water utility Refuse collection Sewage disposal Non-budgeted business funds: Electric customer utility deposits Electric reserve USDA water bond project USDA water grant UIC abandonment reserve Refuse collection reserve Sewage disposal pump deposit reserve Sewage disposal debt service	1	945,633 379,463 106,517 111,352 ,000,000 - 167,916 10,000 72,330 24,000 285,032		- - - - - - - - - -		2,359,244 798,446 133,886 119,478 - - 125 72,644 10,000 - - 79,223			
Total business funds	3	3,102,243		-		3,573,046			
Related municipal entity: Lakin Housing Authority: O'Loughlin Westridge		65,246 117,295		- -		47,605 95,348			
Total related municipal entity		182,541		-		142,953			
Total municipal financial reporting entity	\$ 3	3,954,758	\$	-	\$	5,067,237			

Composition of cash balance:

Cash on hand

Petty cash account

General checking account

Money market account

Certificates of deposit

Related municipal entity

Total municipal financial reporting entity

The notes to the financial statement are an integral part of this statement.

Expenditures	Ending unencumbered cash balance	unencumbered and accounts			
\$ 889,339	\$ 667,017	\$ 19,114	\$ 686,131		
150,777 57,830 - -	61,539 8,806 6,414 17,562	- - - -	61,539 8,806 6,414 17,562		
<u> </u>	17,204 144,724	- -	17,204 144,724		
208,607	256,249		256,249		
2,028,699 615,758 150,414 100,341	1,276,178 562,151 89,989 130,489	117,398 11,427 - -	1,393,576 573,578 89,989 130,489		
500,985 - 368,021	- 499,015 125 (127,461)	35,930 - - 204,669	35,930 499,015 125 77,208		
- - - 58,042	20,000 72,330 24,000 306,213	- - - -	20,000 72,330 24,000 306,213		
3,822,260	2,853,029	369,424	3,222,453		
63,884 96,862	48,967 115,781	2,972 8,682	51,939 124,463		
160,746	164,748	11,654	176,402		
\$ 5,080,952	\$ 3,941,043	\$ 400,192	\$ 4,341,235		
			\$ 100 3,000 37,178 4,114,555 10,000 176,402		
			\$ 4,341,235		

NOTES TO THE FINANCIAL STATEMENT

December 31, 2014

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the City's financial statement. The financial statement, schedules and notes are representations of the City's management, which is responsible for their integrity and objectivity.

1. Municipal Financial Reporting Entity

The City of Lakin is a municipal corporation governed by an elected mayor and an elected five-member council. This financial statement presents the City of Lakin (the municipality) and its related municipal entity. The related municipal entity is included in the City's reporting entity because it was established to benefit the City and/or its constituents.

Lakin Housing Authority. The City of Lakin Housing Authority operates the City's housing projects. The housing authority can sue and be sued, and can buy, sell, or lease real property. Bond issuances must be approved by the City. The Lakin Housing Authority governing board is appointed by the City Council. Although the City does not have the authority to approve or modify the Housing Authority's operational and capital budgets, and the Housing Authority has the authority to issue bonded debt, the City is fiscally responsible for the Housing Authority as it was created as an agent of the City.

2. Basis of Presentation – Fund Accounting

The accounts of the City are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the City for the year ended December 31, 2014.

REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose funds</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Business funds</u> – funds financed in whole or in part by fees charged to users for goods or services.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for the current year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Budgetary Information (Continued)

A legal operating budget is not required for utility reserve funds and the following special purpose funds:

Special equipment Capital improvement

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports, Kansas Department of Administration, and interpretation by legal representatives of the City.

The cash basis law provided by K.S.A. 10-1113 prohibits the creation of indebtedness in any fund in excess of monies available in that fund. Although the USDA water grant fund had an unencumbered cash deficit of \$127,461, according to K.S.A. 12-1664, the City is not prohibited from financing the federal share of a local program from current funds if available.

C. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds to have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Custodial credit risk – deposits. Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City does not have a designated "peak period". All deposits were legally secured at December 31, 2014.

At December 31, 2014, the City's carrying amount of deposits was \$4,164,733 and the bank balance was \$4,200,787. Of the bank balance, \$260,416 was covered by federal depository insurance, and \$3,940,371 was collateralized with securities held by the pledging financial institutions agents in the City's name.

D. CAPITAL PROJECTS

Capital project authorizations with approved change orders compared with cash disbursements and accounts payable from inception are as follows:

	commi	Cash disbursements Project and accounts commitments payable authorized to date				
Water Treatment Facility BRB Contractors Kirkham & Michael	<u> </u>	63,645 43,692	\$	6,330,900 917,827	\$	132,745 25,865
	<u>\$ 7,4</u>	<u>07,337</u>	<u>\$</u>	<u>7,248,727</u>	\$	<u> 158,610</u>

E. LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2014, were as follows:

lssue	Balance beginning of year	Additions/ net change	Reductions/ net change	Balance end of year	Interest paid
General obligation bonds: Water treatment – 2012A issued December 18, 2012 in the amount of \$3,129,000 at interest rate of 2.75% maturing December 18, 2052 Water treatment – 2012B issued December 18, 2012 in the amount of \$1,266,000 at interest rate of 2.75%	\$3,085,095	\$ -	\$ 45,112	\$3,039,983	\$ 84,840
maturing December 18, 2052	1,248,236		18,252	1,229,984	34,326
Total general obligation bonds	4,333,331		63,364	4,269,967	119,166
Revolving loans: KDHE sewer lagoon expansion issued March 1, 2004 at interest rate of 2.76% including a .25% service fee maturing March 1, 2021 KDOT street paving loan issued April 2, 2007 at interest rate of 3.60%	376,606	-	47,976	328,630	10,066
including a .25% service fee maturing August 1, 2017 KDHE water treatment plant issued April 26, 2012 at interest rate of 3.50% including a .35% service fee maturing August 1, 2032	255,209 150,000	2,500	61,267 32,574	193,942 119,926	9,188 5,201
Total revolving loans	781,815	2,500	141,817	642,498	24,455
. Clair. C. Siving loans	701,010			0.2,.00	

E. LONG-TERM DEBT (CONTINUED)

<u>Issue</u>	Balance beginning of year	Additions/ net change	Reductions/ net change	Balance end of year	Interest paid
Capital leases: 2015 Freightline truck issued July 21, 2014 in the amount of \$85,691 at interest rate of 2.890% maturing July 21, 2019 2009 Johnston MX-450 Street Sweeper issued February 2, 2009 in the amount of \$113,500	\$ -	\$ 85,691	\$ 6,673	\$ 79,018	\$ 1,006
in the amount of \$113,500 at interest rate of 3.25% maturing February 3, 2014 2010 International 7400 truck and refuse service body issued January 27, 2010	4,088	-	4,088	-	17
in the amount of \$139,575 at interest rate of 3.10% maturing January 27, 2015 Toro 5510 Fairway Mower issued July 1, 2013 in the amount of \$16,500	32,127	-	29,617	2,510	585
at interest rate of 2.95% maturing July 1, 2016	13,853		5,418	<u>8,435</u>	<u>381</u>
Total capital leases	50,068	85,691	45,796	89,963	1,989
Total contractual indebtedness	<u>\$5,165,214</u>	<u>\$ 88,191</u>	<u>\$ 250,977</u>	<u>\$5,002,428</u>	<u>\$ 145,610</u>

There will be additional drawdowns on the KDHE water treatment plant loan in future years.

Current maturities of general obligation bonds and interest for the next five years and in five year increments through maturity are as follows:

	_	Principal <u>due</u>		Interest due		Total <u>due</u>		
2015 2016 2017 2018 2019 2020-2024 2025-2029 2030-2034 2035-2039 2040-2044 2045-2049 2050-2052	\$	65,107 66,581 68,729 70,618 72,560 393,251 450,729 516,233 591,256 677,076 775,646 522,181	\$	117,425 115,634 113,802 111,913 109,971 518,836 461,680 396,206 321,215 235,322 136,946 29,079	\$	182,532 182,215 182,531 182,531 182,531 912,087 912,409 912,439 912,471 912,398 912,592 551,260		
Total	<u>\$</u>	4,269,967	<u>\$</u>	2,668,029	<u>\$</u>	6,937,996		

E. LONG-TERM DEBT (CONTINUED)

Current maturities of the revolving loans for the next five years and through maturity are as follows:

	F	Principal Interest <u>due</u> <u>due</u>			Total due		
2015 2016 2017 2018 2019 2020-2024	\$	173,808 175,337 116,799 53,535 55,023 67,996	\$	19,363 13,578 8,284 4,506 3,018 1,647	\$	193,171 188,915 125,083 58,041 58,041 69,643	
Total	<u>\$</u>	642,498	\$	50,396	\$	692,894	

Current maturities of capital leases and interest for the next five years through maturity are as follows:

	F	Principal due	Ir	nterest due	 Total due
2015 2016 2017 2018 2019	\$	24,453 19,689 17,333 17,841 10,647	\$	2,285 1,636 1,096 588 103	\$ 26,738 21,325 18,429 18,429 10,750
Total	\$	89,963	\$	5,708	\$ 95,671

F. INTERFUND TRANSFERS

Operating transfers were as follows:

<u>From</u>	<u>To</u>	Regulatory <u>authority</u>	<u>Amount</u>
Electric utility fund General fund Water utility fund	General fund Capital improvement fund UIC abandonment reserve	K.S.A. 12-825d K.S.A. 19-120 K.S.A. 12-825d	\$ 100,000 80,667 10,000
Total operating tra	nsfers		<u>\$ 190,667</u>

G. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other post employment benefits. As provided by K.S.A. 12-5040, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level premium regardless of age. However, the cost of this subsidy has not been quantified in the financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Vacation leave – Vacation leave is earned and credited according to a table in the employee handbook. Time is credited to the employee on a monthly basis, and begins at 80 hours per year for employees with 1 to 2 years employment, at 3 years it is increased to 88 hours, and eight hours is added each year thereafter until the maximum of 160 hours is earned after 12 years of employment. The vacation leave is credited in the month that it is earned, and is allowed to accumulate to 40 hours in excess of the amount earned in the year. Vacation is payable upon employee termination.

Sick leave – Full time employees earn eight hours of sick leave for each month of service. Sick leave is credited on the first payroll of the month. Sick leave may be accumulated up to ninety days, but unused sick leave is not paid upon resignation or termination. Any sick leave over ninety days will be converted to vacation days at a ratio of three days sick time to one day vacation time.

An employee who has accrued sick leave balance of more than 160 hours may request that the City Administrator transfer a specific amount of sick leave to another employee authorized to receive sick leave. In no event may the employee request a transfer of an amount of sick leave that would result in his or her own sick leave account to go below 160 hours. Sick leave shall be donated in eight hour increments.

Section 125 plan – The City offers a Section 125 flexible benefit plan for all eligible employees. It is used for health insurance premiums, other medical costs and dependent care expense. The plan is administered by an independent company. The City withholds the amounts from the employee's paycheck and remits the withholdings to the plan administrator.

Section 457 deferred compensation plan – The City offers a Section 457 deferred compensation plan to all employees on a voluntary basis. The City does not contribute to the plan.

H. DEFINED BENEFIT PENSION PLAN

Plan description. The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603), at the following website: www.kpers.org or by calling 1-888-275-5737.

H. DEFINIED BENEFIT PENSION PLAN (CONTINUED)

Funding Policy. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. Effective July 1, 2009 KPERS has two benefit structures and funding depends on whether the employee is a Tier 1 or Tier 2 member. Tier 1 members are active and contributing members hired before July 1, 2009. Tier 2 members were first employed in a covered position on or after July 1, 2009. Kansas law establishes the KPERS member-employee contribution rate at 5% of covered salary for Tier 1 members and at 6% of covered salary for Tier 2 members. Member employees' contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code. Kansas law provides that employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The City's employer contributions to KPERS for the years ending December 31, 2014, 2013, and 2012 were \$72,305, \$72,101, and \$67,003, respectively, equal to the regulatory required contributions for each year as set forth by the legislature.

RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance to cover these risks. There have been no significant reductions in coverage from the prior year and settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

J. CONTINGENCIES

Starting in 2004 the City upgraded its wastewater facility. This project is funded by a State revolving loan of up to \$887,498 at 2.76% interest through the Kansas Department of Health and Environment. The project is complete except for issues with water quality standards for discharge. After consultation with the Kansas Department of Health and Environment, the loan will be left open until the issue is resolved in the event that additional expense is incurred.

In 2012 the City began construction on a reverse osmosis plant. This project was funded through USDA Rural Development grants and General Obligation bonds. Remaining expenditures will be financed by the Kansas Department of Health and Environment revolving loan.

The City receives significant financial assistance from numerous federal and state governmental agencies in the form of grants and state pass-through aid. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial statement of the City at December 31, 2014.

K. SUBSEQUENT EVENTS

Management has evaluated subsequent events through May 11, 2015, the date on which the financial statement was available to be used. Management's evaluation concluded that there are no subsequent events that are required to be recognized or disclosed in this financial statement.

REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014

<u>Fund</u>	Certified budget	Adjusi fo qualii bud cred	or fying get	Total budget for comparison	cha to	enditures urgeable current year	fa	/ariance avorable favorable)
General fund	\$ 1,153,683	\$	-	\$ 1,153,683	\$	889,339	\$	264,344
Special purpose funds:								
Employee benefits	210,000		-	210,000		150,777		59,223
Special street and								
highway	57,830		-	57,830		57,830		-
Special parks and								
recreation	6,000		-	6,000		-		6,000
Industrial levy	14,500		-	14,500		-		14,500
Business funds:								
Electric utility	2,301,200		-	2,301,200	2,	028,699		272,501
Water utility	975,031		-	975,031		615,758		359,273
Refuse collection	169,202		-	169,202		150,414		18,788
Sewage disposal	134,000			134,000		100,341		33,659
Total	\$ 5,021,446	\$	-	\$ 5,021,446	\$ 3,	993,158	\$	1,028,288

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014					
							ariance
							vorable
	 2013		Actual		Budget	(uni	avorable)
Receipts:							
Taxes:							
Ad valorem property tax	\$ 223,772	\$	212,315	\$	209,167	\$	3,148
Delinquent tax	6,052		4,640		1,150		3,490
Vehicle tax	43,034		52,266		56,592		(4,326)
Shared revenue:							
Local alcoholic liquor	633		1,351		968		383
Local sales tax	204,878		192,423		170,000		22,423
State connecting link	7,699		7,704		7,683		21
County park and pool aid	5,000		2,000		5,000		(3,000)
County highway maintenance	75,000		75,000		75,000		-
Recreation commission - golf	10,000		20,000		10,000		10,000
Recreation commission - pool	74,000		148,000		74,000		74,000
Recreation commission - park	5,000		10,000		5,000		5,000
Licenses, fees, fines and permits:							
Franchise fees	31,222		31,706		28,000		3,706
Fines and penalties	6,957		5,953		4,000		1,953
Animal control	2,384		3,567		2,500		1,067
Golf course fees	15,670		15,610		11,000		4,610
Golf course membership fees	35,200		34,136		32,000		2,136
Other licenses, fees, and permits	10,915		7,471		7,000		471
Interest:							
Interest on idle funds	1,133		1,510		1,500		10
Other:							
Gas well receipts	51,418		55,189		50,000		5,189
Rentals	6,357		5,188		5,000		188
Golf cart storage	13,862		13,408		13,000		408
Swimming pool receipts	16,656		18,312		16,000		2,312
Miscellaneous	13,480		30,682		-		30,682
Transfer from:							
Electric utility fund	 100,000		100,000		100,000		
Total receipts	 960,322		1,048,431	\$	884,560	\$	163,871

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014				
	2013	ActualBudget		Variance favorable (unfavorable)		
Expenditures: General government: Administration:						
Personal services Contractual services Commodities Capital outlay	\$ 55,920 26,525 4,765 (413)	\$ 82,358 38,539 10,338 1,206	\$ 90,000 40,000 4,600 5,000	\$ 7,642 1,461 (5,738) 3,794		
	86,797	132,441	139,600	7,159		
Planning commission:	00.440	07.107	00.000	0.040		
Contractual services	30,449	27,187	30,000	2,813		
Housing authority	3,156	3,256	3,500	244		
Gas well maintenance	32,839	30,643	45,000	14,357		
Tort liability			6,000	6,000		
Highways and streets: Street department:						
Personal services Contractual services Commodities Capital outlay Debt service Reimbursed expense	127,014 199,654 49,245 3,097 45,628 (108,468)	108,402 53,616 39,404 788 24,407	126,000 100,000 63,000 10,000 27,000	17,598 46,384 23,596 9,212 2,593		
	316,170	226,617	326,000	99,383		
Culture and recreation: Park department:						
Personal services Contractual services Commodities Capital outlay	30,384 6,736 16,387	19,890 7,873 14,073	30,000 13,000 20,000 8,000	10,110 5,127 5,927 8,000		
	53,507	41,836	71,000	29,164		

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014					
			Variance				
	2013	Actual	Budget	favorable (unfavorable)			
		Actual	Budget	(dinavorable)			
Swimming pool:							
Personal services	\$ 80,811	\$ 87,300	\$ 97,000	\$ 9,700			
Contractual services	44,834	39,327	60,000	20,673			
Commodities	29,511	28,888	29,000	112			
Capital outlay	13,044		14,000	14,000			
	168,200	155,515	200,000	44,485			
Golf course:							
Personal services	84,888	65,229	85,000	19,771			
Contractual services	46,710	54,847	52,000	(2,847)			
Commodities	47,220	39,879	45,000	5,121			
Capital outlay	3,000	-	11,000	11,000			
Debt service	2,896	5,792	5,792				
	184,714	165,747	198,792	33,045			
Public safety:							
Fire department:							
Contractual services	400	655		(655)			
Animal control:							
Personal services	28,015	29,776	30,000	224			
Contractual services	3,903	4,609	4,500	(109)			
Commodities	6,283	4,476	6,000	1,524 [′]			
	38,201	38,861	40,500	1,639			
Debt service:							
KDOT loan payment	9,800		12,624	12,624			

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014					
	2013	Actual	Budget	Variance favorable (unfavorable)			
Transfer to: Capital improvement fund		80,667	80,667	<u> </u>			
Reimbursed expenditures	(13,396)	(14,086)		14,086			
Total expenditures	910,837	889,339	\$ 1,153,683	\$ 264,344			
Receipts over (under) expenditures Unencumbered cash, beginning of year	49,485 374,520	159,092 507,925	\$ 269,123	\$ 238,802			
Residual equity transfer	83,920		\$ -	<u>\$</u>			
Unencumbered cash, end of year	\$ 507,925	\$ 667,017					

EMPLOYEE BENEFITS FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

			2014					
	2013	Actual	Budget	Variance favorable (unfavorable)				
Receipts:								
Taxes:								
Ad valorem property tax	\$ 99,294	\$ 133,853	\$ 131,869	\$ 1,984				
Delinquent tax	4,398	2,793	510	2,283				
Vehicle tax	32,781	26,303	25,112	1,191				
Total receipts	136,473	162,949	\$ 157,491	\$ 5,458				
Expenditures:								
General government:								
Personal services	180,228	150,493	\$ 210,000	\$ 59,507				
Contractual services	347_	284		(284)				
Total expenditures	180,575	150,777	\$ 210,000	\$ 59,223				
Receipts over (under) expenditures	(44,102)	12,172						
Unencumbered cash, beginning of year	93,469	49,367	\$ 52,509	\$ (3,142)				
Unencumbered cash, end of year	\$ 49,367	\$ 61,539						

SPECIAL STREET AND HIGHWAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

			2014				
	2013		 Actual	Budget		Variance favorable (unfavorable	
Receipts: Shared revenue	\$	67,248	\$ 56,836	\$	57,830	\$	(994)
Expenditures: Debt service payments:							
Principal Interest		49,338 11,317	48,643 9,187	\$ 	48,643 9,187	\$	- -
Total expenditures		60,655	 57,830	\$	57,830	\$	
Receipts over (under) expenditures Unencumbered cash, beginning of year		6,593 3,207	 (994) 9,800	\$	<u>-</u>	\$	9,800
Unencumbered cash, end of year	\$	9,800	\$ 8,806				

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

			 2014					
	2013		 Actual	Budget		Variance favorable (unfavorable)		
Receipts:								
Shared revenue	\$	633	\$ 1,351	\$	968	\$	383	
Grant revenue		4,500	 					
Total receipts		5,133	1,351	\$	968	\$	383	
Expenditures:								
Culture and recreation:								
Capital outlay		3,595	 		6,000		6,000	
Receipts over (under) expenditures		1,538	1,351					
Unencumbered cash, beginning of year		3,525	 5,063	\$	5,225	\$	(162)	
Unencumbered cash, end of year	\$	5,063	\$ 6,414	\$	193	\$	6,221	

INDUSTRIAL LEVY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		 2014					
	2013	Actual	E	Budget	fa	ariance vorable avorable)	
Receipts:							
Taxes:							
Ad valorem property tax	\$ 902	\$ 834	\$	729	\$	105	
Delinquent tax	40	21		5		16	
Vehicle tax	 273	 149		227		(78)	
Total receipts	1,215	1,004	\$	961	\$	43	
Expenditures:							
General government: Contractual services		 	\$	14,500	\$	14,500	
Receipts over (under) expenditures Unencumbered cash, beginning of year	1,215 15,343	1,004 16,558	\$	13,539	\$	3,019	
Unencumbered cash, end of year	\$ 16,558	\$ 17,562		<u>=</u>		<u></u>	

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2014

	Special equipment	Capital improvement	Total
Receipts: Transfer from electric utility fund	\$ -	\$ 80,667	\$ 80,667
Expenditures Contractual services		<u> </u>	
Receipts over (under) expenditures Unencumbered cash, beginning of year	17,204	80,667 64,057	80,667 81,261
Unencumbered cash, end of year	\$ 17,204	\$ 144,724	\$ 161,928

ELECTRIC UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

			2014	
	2013	Actual	Budget	Variance favorable (unfavorable)
Receipts:				
Customer charges	\$ 2,017,757	\$ 2,356,062	\$ 2,150,000	\$ 206,062
Interest	3,007	3,182	2,400	Ψ 200,002 782
Interest	3,007	3,102	2,400	102
Total receipts	2,020,764	2,359,244	\$ 2,152,400	\$ 206,844
Expenditures:				
Administration:				
Personal services	119,698	107,984	\$ 125,000	\$ 17,016
Contractual services	8,589	7,703	12,400	4,697
Commodities	1,441	374	3,000	2,626
Capital outlay	, -	1,206	5,000	3,794
Reimbursed expense	(6,538)	(3,770)	, -	3,770
Distribution:	, ,	,		,
Personal services	133,446	159,454	139,000	(20,454)
Contractual services	96,985	93,729	89,000	(4,729)
Commodities	50,894	73,201	96,800	23,599
Capital outlay	155,585	-	150,000	150,000
Reimbursed expense	(64,738)	(31,481)	<u>-</u>	31,481
Production:	, , ,	,		
Personal services	121,457	79,512	110,000	30,488
Contractual services	1,394,603	1,437,581	1,291,000	(146,581)
Commodities	24,423	4,839	70,000	65,161
Capital outlay	10,000	-	10,000	10,000
Reimbursed expense	(1,737)	(1,633)	-	1,633
Transfer to:				
Capital improvement fund	20,000	-	100,000	100,000
General fund	100,000	100,000	100,000	
Total expenditures	2,164,108	2,028,699	\$ 2,301,200	\$ 272,501
Receipts over (under) expenditures	(143,344)	330,545		
Unencumbered cash, beginning of year	1,088,977	945,633	\$ 940,177	\$ 5,456
Unencumbered cash, end of year	\$ 945,633	\$ 1,276,178	\$ 791,377	\$ 484,801

WATER UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014				
	2013	Actual	Budget	Variance favorable (unfavorable)		
Receipts:						
Customer charges	\$ 771,294	\$ 797,492	\$ 725,000	\$ 72,492		
Interest	1,117	954	500	454		
Total receipts	772,411	798,446	\$ 725,500	\$ 72,946		
Expenditures:						
Administration:						
Personal services	74,277	85,382	\$ 85,000	\$ (382)		
Contractual services	3,922	6,238	5,000	(1,238)		
Commodities	943	789	1,500	711		
Capital outlay	_	-	2,000	2,000		
Reimbursements	(3,432)	(4,352)	· -	4,352		
Distribution:	,	,				
Personal services	122,325	115,485	145,000	29,515		
Contractual services	342,554	371,081	384,000	12,919		
Commodities	86,364	41,955	120,000	78,045		
Capital outlay	16,940	-	10,000	10,000		
Kansas water fee	(5,613)	-	-	-		
Reimbursed expense	(9,280)	(231,125)	-	231,125		
Transfer to:						
Water debt service fund	76,359	-		-		
UIC Abandonment reserve fund	10,000	10,000	10,000	-		
USDA water bond project fund	165,288	-	-	-		
Debt service:						
USDA/KDHE Loans:						
Principal	=	95,938	93,364	(2,574)		
Interest		124,367	119,167	(5,200)		
Total expenditures	880,647	615,758	\$ 975,031	\$ 359,273		
Receipts over (under) expenditures	(108,236)	182,688				
Unencumbered cash, beginning of year	487,699	379,463	\$ 357,382	\$ 22,081		
Unencumbered cash, end of year	\$ 379,463	\$ 562,151	\$ 107,851	\$ 454,300		

REFUSE COLLECTION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

		2014					
	2013		Actual		Budget	fa	ariance vorable favorable)
Receipts: Customer charges Interest	\$ 129,984 249	\$	133,640 246	\$	130,000 200	\$	3,640 46
Total receipts	 130,233		133,886	\$	130,200	\$	3,686
Expenditures: Distribution:							
Personal services Contractual services Commodities Capital outlay	57,028 10,748 33,849		57,411 19,178 48,296	\$	60,000 17,000 40,000 12,000	\$	2,589 (2,178) (8,296) 12,000
Reimbursed expense Debt service:	(4,269)		(4,673)		, -		4,673
Capital lease payments Transfer to refuse collection	30,202		30,202		30,202		-
reserve fund	 10,000				10,000		10,000
Total expenditures	 137,558		150,414	\$	169,202	\$	18,788
Receipts over (under) expenditures Unencumbered cash, beginning of year	 (7,325) 113,842		(16,528) 106,517	\$	78,340	\$	28,177
Unencumbered cash, end of year	\$ 106,517	\$	89,989	\$	39,338	\$	50,651

SEWAGE DISPOSAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2014 (With Comparative Actual Totals for the Prior Year Ended December 31, 2013)

			2014					
	2013			Actual		Budget	f	/ariance avorable ifavorable)
Receipts:								
Customer charges Interest Other	\$ 115,505 589 		\$	117,934 648 896	\$	120,000 400 -	\$	(2,066) 248 896
Total receipts	116,094			119,478	\$	120,400	\$	(922)
Expenditures: Distribution:								
Personal services	75,800			74,208	\$	73,000	\$	(1,208)
Contractual services	34,150			20,138		40,000		19,862
Commodities	8,538			5,995		15,000		9,005
Capital outlay	6,000			-		6,000		6,000
Reimbursed expense	(3,831	<u>) </u>						
Total expenditures	120,657	_		100,341	\$	134,000	\$	33,659
Receipts over (under) expenditures Unencumbered cash, beginning of year	(4,563 115,915			19,137 111,352	\$	105,315	\$	6,037
onencumbered cash, beginning of year	113,913			111,002	φ	100,010	φ	0,007
Unencumbered cash, end of year	\$ 111,352		\$	130,489	\$	91,715	\$	38,774

NON-BUDGETED BUSINESS FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2014

	Electric reserve			SDA ater ond oject	USDA water grant	
Receipts:	Φ.		•	105	•	
Interest	\$	=	\$	125	\$	-
Surcharge Bond and loan proceeds		_		_		72,644
Transfer from water utility fund	-					-
Total receipts				125		72,644
Expenditures:						
Contractual services	500,	,985		_		368,021
Debt service:						
Principal Interest and commission		<u>-</u>		<u>-</u>		
Total expenditures	500,	,985				368,021
Receipts over (under) expenditures	(500,	,985)		125		(295,377)
Unencumbered cash, beginning of year	1,000,	,000				167,916
Unencumbered cash, end of year	\$ 499,	,015	\$	125	\$	(127,461)

UIC ndonment eserve	со	Refuse Ilection eserve	o pun	Sewage lisposal np deposit eserve	Sewage disposal debt service			Total	
\$ - - - 10,000	\$	- - - -	\$	- - - -	\$	- 79,223 - -	\$	125 79,223 72,644 10,000	
 10,000				<u>-</u>		79,223	-	161,992	
=		=		-		-		869,006	
<u>-</u>		- -		<u>-</u>		47,976 10,066		47,976 10,066	
_				<u>-</u>		58,042		927,048	
 10,000 10,000		- 72,330		24,000		21,181 285,032		(765,056) 1,559,278	
\$ 20,000	\$	72,330	\$	24,000	\$	306,213	\$	794,222	

LAKIN HOUSING AUTHORITY (A RELATED MUNICIPAL ENTITY)

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2014

	O'Loughlin	Westridge	Total	
Receipts:				
Rental income	\$ 22,597	\$ 39,943	\$ 62,540	
Rental assistance	17,769	53,576	71,345	
Laundry income	642	930	1,572	
Interest income	64	159	223	
Interest subsidy	6,533	-	6,533	
Miscellaneous		740	740	
Total receipts	47,605	95,348	142,953	
Expenditures:				
Repairs and maintenance	15,670	53,306	68,976	
Payroll and payroll taxes	9,724	11,471	21,195	
Management fees	416	1,366	1,782	
Utilities	6,253	5,160	11,413	
Insurance	13,585	19,246	32,831	
Pest control	556	756	1,312	
Supplies	566	4,092	4,658	
Office Equipment	285	-	285	
Dues and subscriptions	188	-	188	
Advertising	230	323	553	
Professional fees	-	686	686	
Travel & entertainment	500	312	812	
Tenant utility payments	477	-	477	
Payment overage	1,524	=	1,524	
Debt service payments:				
Principal	6,142	=	6,142	
Interest expense	7,603	=	7,603	
Miscellaneous	165	144_	309	
Total expenditures	63,884	96,862	160,746	
Receipts over (under) expenditures	(16,279)	(1,514)	(17,793)	
Unencumbered cash, beginning of year	65,246	117,295	182,541	
Unencumbered cash, end of year	\$ 48,967	\$ 115,781	\$ 164,748	